

MEETING:	REGULATORY SUB-COMMITTEE
DATE:	22 JANUARY 2010
TITLE OF REPORT:	APPLICATION FOR GRANT OF PREMISES LICENCE 'ZANE RESTAURANT, 9-13 ST OWEN STREET, HEREFORD, HR1 2JB.' - LICENSING ACT 2003
PORTFOLIO AREA:	ENVIRONMENT & CULTURE

CLASSIFICATION: Open

Wards Affected

Central

Purpose

To consider an application for a premises licence in respect of the Zane Restaurant, 9-13 St Owen Street, Hereford, HR1 2JB.

Key Decision

This is not a Key Decision.

Recommendation

THAT the Sub-Committee determine the application with a view to promoting the licensing objectives in the overall interests of the local community. They should give appropriate weight to:

- The steps that are necessary to promote the licensing objectives,
- The representations (including supporting information) presented by all parties,
- The Guidance issued to local authorities under Section 182 of the Licensing Act 2003, and
- The Herefordshire Council Licensing Policy.

Key Points Summary

- 2 Public Representations against the application
- 1 Representations from the Responsible Authorities

Options

- 1 a) Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003,

- b) Grant the licence subject to modified conditions to that of the operating schedule where the committee considers it necessary for the promotion of the licensing objectives and add mandatory conditions set out in the Licensing Act 2003,
- c) To exclude from the scope of the licence any of the licensable activities to which the application relates,
- d) To refuse to specify a person in the licence as the premise supervisor, or
- e) To reject the application.

Reasons for Recommendations

- 2 Ensures compliance with the Licensing Act 2003.

Introduction and Background

3 Background Information

Applicant	Fleat Ltd Trading as Zane Restaurant 9-13 St Owen Street, Hereford, HR1 2JB.	
Solicitor	N/A	
Type of application: New Application	Date received: 24/11/09	28 Days consultation 21/12/09

Licence Application

- 4 The application for a new premises licence has received representations and is brought before the committee for determination.

Summary of Application

- 5 The application is for Live Music, Recorded Music, Provision of facilities for Dancing, Provision of late night refreshment (all indoors) and the supply of alcohol (on and off the premises).

The following hours have been applied for in respect of: -

Live Music, Provision of facilities for Dancing
All days of the week 19:00 to 23:30

Recorded Music
Monday to Saturday 09:00 to 02:00
Sunday 09:00 to 23:30

Late Night Refreshment
All days of the week 23:00 to 23:30

Supply of Alcohol
Monday to Saturday 11:00 to 02:00
Sunday 11:00 to 23:00

6 The premises to be open to the public:-

Monday to Saturday 08:00 to 02:00
Sunday 08:00 to 23:30

7 The application applies for non-standard timings as follows:-

Live Music – New Years Eve (Times not specified)

Summary of Representations

8 Copies of the representations and suggested conditions can be found within the background papers.

9 One representation has been received from the Police as a Responsible Authority.

10 Two local residents have made representations against the application.

11 These in main address the 2 licensing objectives of: -

- Prevention of Public Nuisance
- Protection of Children from Harm

12 Clarification has been sought from the applicant as follows: -

- Box E – Live Music – States “New Years Eve only” but no times have been stated. The applicant has been requested to supply this.
- Clarification has also been requested in respect of the dispersal policy, as the terminal hours for supply of alcohol are the same as the hours the premises are to close to the public.

Key Considerations

13 To consider what action should be taken, if any, to promote the four licensing objectives in accordance with the recommendation.

Community Impact

14 The granting of the licence as applied for may have an impact on the Community.

Legal Implications

15 The Committee should be aware of a number of stated cases which have appeared before the Administrative Court and are binding on the Licensing Authority.

16 The case of Daniel Thwaites Plc v Wirral Borough Magistrates' Court (Case No: CO/5533/2006) at the High Court of Justice Queen's Bench Division Administrative Court on 6

May 2008, [2008] EWHC 838 (Admin), 2008 WL 1968943, Before the Honourable Mrs Justice Black.

17 In this case it was summed up that: -

A licensing authority must have regard to guidance issued by the Secretary of State under section 182. Licensing authorities may depart from it if they have reason to do so but will need to give full reasons for their actions.

18 Furthermore the Thwaites case established that only conditions should be attached to a licence with a view to promoting the Licensing objectives and that 'real evidence' must be presented to support the reason for imposing these conditions.

19 This judgement is further supported in the case of *The Queen on the Application of Bristol Council v Bristol Magistrates' Court*, CO/6920/2008 High Court of Justice Queen's Bench Division The Administrative Court, 24 February 2009, [2009] EWHC 625 (Admin) 2009 WL 648859 in which it was said:

'Licensing authorities should only impose conditions which are necessary and proportionate for the promotion for licensing objectives'.

20 It was further said in this case that the Licensing Authority have a duty:

'to translate the proposals contained in the operating schedule to promote the licence objectives into clear and understandable conditions'.

21 It was also said that;

"For some premises, it is entirely possible that no measures will be needed to promote one or more of the licensing objectives, for example, because they are adequately dealt with by other existing legislation."

22 As a result of conditions offered by the applicant, the following conditions will be attached to the licence

General:

- No alcohol shall be removed from the premises outside the permitted hours

The prevention of Crime and Disorder:

- CCTV must be in operation at all times the premises are used for licensable activities. The CCTV must meet the requirements of the Licensing Authority and Police.
- No open containers must be removed from the Premises

Public Safety:

- No alcohol must be consumed outside the front of the premises after 1800 hours and outside the rear of the premises after 2200 hours

Prevention of Public Nuisance:

- Music must be turned off during the period the premises are closed

23 The Committee are also reminded that they should only hear representation which address one of the four licensing objectives and that any representation can only be made by a person who lives or has a business interest within the vicinity of the premises.

24 It is possible for the Committee to hear from any person providing that they are representing a person who has made relevant representation and that the Licensing Authority have been notified prior to the hearing of that fact.

25 Failure to do follow any of the above could leave the Licensing Authority open to a Judicial Review.

26 Schedule 5 gives a right of appeal to: -

Rejection of applications relating to premises licences

1. Where a licensing authority—

- (a) rejects an application for a premises licence under section 18,
 - (b) rejects (in whole or in part) an application to vary a premises licence under section 35,
 - (c) rejects an application to vary a premises licence to specify an individual as the premises supervisor under section 39, or
 - (d) rejects an application to transfer a premises licence under section 44,
- the applicant may appeal against the decision.

Decision to grant premises licence or impose conditions etc.

2. (1) This paragraph applies where a licensing authority grants a premises licence under section 18.

(2) The holder of the licence may appeal against any decision—

(a) to impose conditions on the licence under subsection (2)(a) or (3)(b) of that section, or

(b) to take any step mentioned in subsection (4)(b) or (c) of that section (exclusion of licensable activity or refusal to specify person as premises supervisor).

(3) Where a person who made relevant representations in relation to the application desires to contend—

(a) that the licence ought not to have been granted, or

(b) that, on granting the licence, the licensing authority ought to have imposed different or additional conditions, or to have taken a step mentioned in subsection (4)(b) or (c) of that section,

he may appeal against the decision.

(4) In sub-paragraph (3) “relevant representations” has the meaning given in section 18(6).

27 Section 9 states that any such appeal must be made to a Magistrates Court for the area in which the premises are situated within 21 days of notification of the decision.

Consultees

28 Responsible authorities and persons living within the vicinity or with a business interest within the vicinity of the premises.

29 A copy of the application was served on the responsible authorities. This was backed up by an email sent to them by the Licensing Authority.

30 The notice of application was displayed on the premises prior to the start of the consultation period and for a period of 28 days. In addition, notice of the application was required to be published in a newspaper which was circulated within the vicinity of the premises.

- 31 The applicant has produced a copy of that advertisement. Whilst this covers the main application no reference has been made to the non-standard timings applied for.

Appendices

- 32 a. Application form
b. Police representation
b. Public representations

Background Papers

Background papers are available for inspection in the Council Chamber, Brockington, 35 Hafod Road, Hereford, 30 minutes before the start of the hearing.

NOTES

Licensing Authority's power to exercise substantive discretionary powers.

The British Beer and Pub Association (2) The Association of Licensed Multiple Retailers (3) The British Institute of Inn keeping V Canterbury City Council.

Contesting the validity of the Licensing policy that asks for certain requirements before the application has been submitted. In the summing up the Judge states; the scheme of the legislation is to leave it to applicants to determine what to include in their applications, subject to the requirements of Section 17 and the Regulations as to the prescribed form and the inclusion of a statement of specified matters in the operating schedule. An applicant, who makes the right judgement, so that the application gives rise to no relevant representations, is entitled to the grant of a licence without the imposition of conditions. The licensing authority has no power at all to lay down the contents of an application and has no power to assess an application, or exercise substantive discretionary powers in relation to it, unless there are relevant representations and the decision – making function under section 18 (3) is engaged.